

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

<p>FRED E. ADAMS,</p> <p>Plaintiff,</p> <p>v.</p> <p>MICHAEL J. ASTRUE, Commissioner of Social Security,</p> <p>Defendant.</p>	<p>)</p> <p>) No. CV-06-3078-CI</p> <p>) ORDER GRANTING PLAINTIFF'S</p> <p>) MOTION FOR SUMMARY JUDGMENT</p> <p>) AND REMANDING FOR FURTHER</p> <p>) PROCEEDINGS</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p> <p>)</p>
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BEFORE THE COURT are Plaintiff's Motion for Summary Judgment (Ct. Rec. 23) and Defendant's Motion for Summary Judgment (Ct. Rec. 27). Plaintiff filed a reply on May 15, 2007. (Ct. Rec. 29.) The court noted the matter for hearing without oral argument on May 21, 2007. (Ct. Rec. 22.) Attorney D. James Tree represents Plaintiff; Special Assistant United States Attorney Richard M. Rodriguez represents the Commissioner of Social Security ("Commissioner"). The parties have consented to proceed before a magistrate judge. (Ct. Rec. 7.) After reviewing the administrative record and the briefs filed by the parties, the court **GRANTS** Plaintiff's Motion for Summary Judgment (Ct. Rec. 23) and **REMANDS** the matter to the Commissioner for further proceedings. Defendant's Motion for Summary Judgment is **DENIED**. (Ct. Rec. 27).

JURISDICTION

Plaintiff protectively applied for Disability Insurance

1 Benefits ("DIB") on November 16, 2000, alleging an onset date of
2 September 16, 2000. (Tr. 70-72.) Also on November 16, 2000,
3 Plaintiff applied for Supplemental Security Income benefits, but
4 this application is not included in the current record. (Tr. 3,
5 225.) These concurrent applications were denied initially and on
6 reconsideration. (Tr. 57-59.) The first hearing before
7 Administrative Law Judge ("ALJ") Verrell Dethloff was held on
8 September 25, 2001. (Tr. 45-56.) In a decision dated October 1,
9 2001, the ALJ found Plaintiff not disabled. (Tr. 22-36.) The
10 Appeals Council denied review on January 25, 2002. (Tr. 4-5.)
11 Plaintiff filed a claim in the district court. Shortly after the
12 Appeals Council denied review, on February 7, 2002, Plaintiff
13 protectively filed a second DIB application dated February 26, 2002.
14 (Tr. 386, 387-389.) This claim also was denied initially and on
15 reconsideration. On April 9, 2003, a second hearing was held before
16 ALJ Dethloff. (Tr. 555-570.)

17 On May 23, 2003, United States Magistrate Judge Lonny R. Suko
18 reversed the ALJ's first decision and ordered the case remanded for
19 further administrative proceedings. (Tr. 271-288.) On July 11,
20 2003, the ALJ issued a decision finding Plaintiff not disabled with
21 respect to his second application. (Tr. 241-249.) On October 29,
22 2003, the Appeals Council granted review under the error of law
23 provision of the regulations (20 C.F.R. § 404.970), vacated the
24 ALJ's decision on the second claim, ordered the ALJ to consolidate
25 the first and second claims and, on remand, issue one decision in
26 compliance with the order of the district court. (Tr. 292-293.)

27 On January 30, 2006, a third hearing was held before ALJ Paul
28 Gaughen on Plaintiff's consolidated claims. (Tr. 225, 571-611.)

1 The ALJ issued a partially favorable decision on March 20, 2006 (Tr.
2 225-235),¹ finding Plaintiff disabled during the closed period of
3 September 16, 2000, through November 30, 2001. (Tr. 224, 233-234).
4 The ALJ found that Plaintiff could not return to his past relevant
5 work as of December 1, 2001, but could perform other work existing
6 in significant numbers in the national economy; accordingly, the ALJ
7 found that Plaintiff is not disabled. (Tr. 234-235.) The Appeals
8 Council upheld the ALJ's decision. (Tr. 215-217.) Therefore, the
9 ALJ's decision became the final decision of the Commissioner, which
10 is appealable to the district court pursuant to 42 U.S.C. § 405(g).
11 Plaintiff filed this action for judicial review pursuant to 42
12 U.S.C. § 405(g) on August 21, 2006. (Ct. Rec. 4.)

13 **STATEMENT OF FACTS**

14 The facts have been presented in the administrative hearing
15 transcripts, the ALJ's decisions, the briefs of both Plaintiff and
16 the Commissioner, and will only be summarized here.

17 Plaintiff was 47 years old on the date of the relevant ALJ's
18 decision. (Tr. 226.) He has a high-school education. (Tr. 601.)
19 Plaintiff has worked as a building and grounds maintenance worker
20 and as a painter. (Tr. 77, 596-597.) He alleges disability due to
21 musculoskeletal pain since a four wheel ATV accident on September
22 16, 2000. (Tr. 72, 117, 598.)

23 **SEQUENTIAL EVALUATION PROCESS**

24 The Social Security Act (the "Act") defines "disability" as the
25

26 ¹The final page of the decision is misnumbered Tr. 224; the
27 page should be numbered 235 and will be referred to as Tr. 235 in
28 this decision.

1 "inability to engage in any substantial gainful activity by reason
2 of any medically determinable physical or mental impairment which
3 can be expected to result in death or which has lasted or can be
4 expected to last for a continuous period of not less than twelve
5 months." 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The Act also
6 provides a Plaintiff shall be determined to be under a disability
7 only if any impairments are of such severity that a Plaintiff is not
8 only unable to do previous work, but cannot, considering Plaintiff's
9 age, education and work experiences, engage in any other substantial
10 gainful work which exists in the national economy. 42 U.S.C. §§
11 423(d)(2)(A), 1382c(a)(3)(B). Thus, the definition of disability
12 consists of both medical and vocational components. *Edlund v.*
13 *Massanari*, 253 F.3d 1152, 1156 (9th Cir. 2001).

14 The Commissioner has established a five-step sequential
15 evaluation process for determining whether a person is disabled. 20
16 C.F.R. §§ 404.1520, 416.920. Step one determines if the person is
17 engaged in substantial gainful activities. If so, benefits are
18 denied. 20 C.F.R. §§ 404.1520(a)(4)(I), 416.920(a)(4)(I). If not,
19 the decision maker proceeds to step two, which determines whether
20 Plaintiff has a medically severe impairment or combination of
21 impairments. 20 C.F.R. §§ 404.1520(a)(4)(ii), 416.920(a)(4)(ii).

22 If Plaintiff does not have a severe impairment or combination
23 of impairments, the disability claim is denied. If the impairment
24 is severe, the evaluation proceeds to the third step, which compares
25 Plaintiff's impairment with a number of listed impairments
26 acknowledged by the Commissioner to be so severe as to preclude
27 substantial gainful activity. 20 C.F.R. §§ 404.1520(a)(4)(ii),
28 416.920(a)(4)(ii); 20 C.F.R. § 404, Subpt. P, App. 1. If the

1 impairment meets or equals one of the listed impairments, Plaintiff
2 is conclusively presumed to be disabled. If the impairment is not
3 one conclusively presumed to be disabling, the evaluation proceeds
4 to the fourth step, which determines whether the impairment prevents
5 Plaintiff from performing work which was performed in the past. If
6 a Plaintiff is able to perform previous work, that Plaintiff is
7 deemed not disabled. 20 C.F.R. §§ 404.1520(a)(4)(iv),
8 416.920(a)(4)(iv). At this step, Plaintiff's residual functional
9 capacity ("RFC") assessment is considered. If Plaintiff cannot
10 perform this work, the fifth and final step in the process
11 determines whether Plaintiff is able to perform other work in the
12 national economy in view of Plaintiff's residual functional
13 capacity, age, education and past work experience. 20 C.F.R. §§
14 404.1520(a)(4)(v), 416.920(a)(4)(v); *Bowen v. Yuckert*, 482 U.S. 137
15 (1987).

16 The initial burden of proof rests upon Plaintiff to establish
17 a *prima facie* case of entitlement to disability benefits. *Rhinehart*
18 *v. Finch*, 438 F.2d 920, 921 (9th Cir. 1971); *Meanel v. Apfel*, 172
19 F.3d 1111, 1113 (9th Cir. 1999). The initial burden is met once
20 Plaintiff establishes that a physical or mental impairment prevents
21 the performance of previous work. The burden then shifts, at step
22 five, to the Commissioner to show that (1) Plaintiff can perform
23 other substantial gainful activity, and (2) a "significant number of
24 jobs exist in the national economy" which Plaintiff can perform.
25 *Kail v. Heckler*, 722 F.2d 1496, 1498 (9th Cir. 1984).

26 STANDARD OF REVIEW

27 Congress has provided a limited scope of judicial review of a
28 Commissioner's decision. 42 U.S.C. § 405(g). A court must uphold

1 the Commissioner's decision, made through an ALJ, when the
2 determination is not based on legal error and is supported by
3 substantial evidence. *See Jones v. Heckler*, 760 F.2d 993, 995 (9th
4 Cir. 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9th Cir. 1999).
5 "The [Commissioner's] determination that a plaintiff is not disabled
6 will be upheld if the findings of fact are supported by substantial
7 evidence." *Delgado v. Heckler*, 722 F.2d 570, 572 (9th Cir. 1983)
8 (*citing* 42 U.S.C. § 405(g)). Substantial evidence is more than a
9 mere scintilla, *Sorenson v. Weinberger*, 514 F.2d 1112, 1119 n.10 (9th
10 Cir. 1975), but less than a preponderance. *McAllister v. Sullivan*,
11 888 F.2d 599, 601-602 (9th Cir. 1989); *Desrosiers v. Secretary of*
12 *Health and Human Services*, 846 F.2d 573, 576 (9th Cir. 1988).
13 Substantial evidence "means such evidence as a reasonable mind might
14 accept as adequate to support a conclusion." *Richardson v. Perales*,
15 402 U.S. 389, 401 (1971) (citations omitted). "[S]uch inferences
16 and conclusions as the [Commissioner] may reasonably draw from the
17 evidence" will also be upheld. *Mark v. Celebrezze*, 348 F.2d 289,
18 293 (9th Cir. 1965). On review, the court considers the record as a
19 whole, not just the evidence supporting the decision of the
20 Commissioner. *Weetman v. Sullivan*, 877 F.2d 20, 22 (9th Cir. 1989)
21 (*quoting Kornock v. Harris*, 648 F.2d 525, 526 (9th Cir. 1980)).

22 It is the role of the trier of fact, not this court, to resolve
23 conflicts in evidence. *Richardson*, 402 U.S. at 400. If evidence
24 supports more than one rational interpretation, the court may not
25 substitute its judgment for that of the Commissioner. *Tackett*, 180
26 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579 (9th Cir. 1984).
27 Nevertheless, a decision supported by substantial evidence will
28 still be set aside if the proper legal standards were not applied in

1 weighing the evidence and making the decision. *Browner v. Secretary*
2 *of Health and Human Services*, 839 F.2d 432, 433 (9th Cir. 1987).
3 Thus, if there is substantial evidence to support the administrative
4 findings, or if there is conflicting evidence that will support a
5 finding of either disability or nondisability, the finding of the
6 Commissioner is conclusive. *Sprague v. Bowen*, 812 F.2d 1226, 1229-
7 1230 (9th Cir. 1987).

8 **ALJ'S FINDINGS**

9 The ALJ found at the onset that Plaintiff meets the
10 nondisability requirements and is insured for disability benefits
11 through December 31, 2004, with respect to his DIB claim. (Tr. 226.)
12 The ALJ found at step one that Plaintiff has not engaged in
13 substantial gainful activity during any time at issue. (Tr. 227.)
14 At step two, the ALJ found that from September 16, 2000, through
15 November 30, 2001, Plaintiff suffered from the severe impairments of
16 severe spinal compression fractures and osteoporosis. (Tr. 229,
17 233.) At step three, the ALJ concluded that during this period, the
18 severity of Plaintiff's impairments medically equaled Listing
19 impairment 1.04A. (Tr. 229, 233.) As of December 1, 2001, the ALJ
20 found that Plaintiff was post compression fractures, the fractures
21 had healed, and he suffered from severe osteoporosis and residual
22 acute angle kyphosis at L1 and hypokyphosis. (Tr. 229, 233.) The
23 ALJ found that, while these impairments were severe, they no longer
24 met or medically equaled the severity of a Listing impairment. (Tr.
25 229, 233.)

26 At step four, after finding Plaintiff's testimony regarding his
27 limitations not fully credible, the ALJ found that Plaintiff's pain
28 precludes him from work requiring lifting more than 10 pounds,

1 sitting more than 3 hours at a time, standing or walking more than
2 an hour at a time, standing and walking more than 2 to 3 hours in an
3 eight-hour day, squatting down, or working at production pace.
4 (Tr. 231.) The ALJ found at step four that Plaintiff was unable to
5 perform his past relevant work. (Tr. 231.) At step five, the ALJ
6 asked a vocational expert (VE) if jobs exist in the national economy
7 that a person of Plaintiff's age, education, past relevant work and
8 RFC could perform. (Tr. 232.) The VE opined that such a person
9 could work as a cashier or telemarketer. (Tr. 232.) Using the
10 Medical-Vocational Rules as a framework, and based on the testimony
11 of the vocational expert, the ALJ found that there are a significant
12 number of jobs in the national economy that Plaintiff can perform,
13 such as telemarketer and cashier. Accordingly, the ALJ found that
14 as of December 1, 2001, Plaintiff was not disabled as defined by the
15 Social Security Act. (Tr. 232-235.)

16 **ISSUE**

17 Plaintiff contends that the Commissioner erred as a matter of
18 law by failing to meet his burden at step five. He argues that the
19 ALJ failed to identify specific jobs within Plaintiff's RFC. He
20 alleges that (1) the VE's testimony contradicted the DICTIONARY OF
21 OCCUPATIONAL TITLES ("DOT"), and (2) the jobs identified by the VE do
22 not exist in significant numbers at the unskilled level. Plaintiff
23 alleges that the ALJ committed reversible error by relying on the
24 VE's testimony without asking about any possible conflict with the
25 DOT. (Ct. Rec. 25 at 10, 12-19; Ct. Rec. 29 at 3-10.)

26 The Commissioner opposes the Plaintiff's Motion and asks that
27 the ALJ's decision be affirmed. (Ct. Rec. 28 at 6-14.) The
28 Commissioner concedes that the ALJ erred by failing to question the

1 VE "concerning the perceived discrepancy between the level of skill
2 necessary to perform the job of telemarketer versus the expert's
3 testimony that the job could be learned with on the job training,"
4 but argues that the error is harmless. (Ct. Rec. 28 at 13-14,
5 citing Tr. 605, 224-234.)

6 DISCUSSION

7 At step five the ALJ presented three hypotheticals to the VE.
8 The first, apparently based on the opinion of testifying medical
9 expert Daniel Girzadas, M.D., assumed an ability to work at the full
10 range of light work. In response to the first hypothetical, the VE
11 opined that a person with an RFC for light work could work as a
12 production assembler and cafeteria worker. (Tr. 603-604.) The
13 parties agree that the ALJ ultimately adopted the second, more
14 limited, RFC:

15 Commencing December 1, 2001, the claimant . . . was able
16 to perform work requiring lifting no more than 10 pounds,
17 sitting no more than 3 hours at a time, standing no more
18 than 1 hour at a time, walking no more than 1 hour at a
19 time, standing and walking no more than 2 to 3 hours in an
20 8 hour workday, [no] squatting down, or working at
21 production pace.

22 (Tr. 233-234.)

23 The ALJ's second hypothetical, consistent with the RFC outlined
24 above, asked the VE to assume the following limitations:

25 The individual could do a range of light to sedentary
26 work. He cannot work at a production rate pace, that
27 being the pace normally associated with light industry.
28 In a workday he can walk for no more then [sic] about one
hour before he'd need to discontinue. Standing would be
the same. He can sit for about three hours before he
needs to adjust positions. If built on a sit/stand
alternating option he can meet the requirements of a
workday, but he can't be on his feet standing or walking
for most of a workday. Assume a capacity for being on the
feet, however, for at least two to three hours total in
the eight-hour day. Also his ability to lift and carry
objects in performing basic work activities is for 10

1 pounds maximum, not 20. And the individual can't do work
2 activities requiring him to squat down.

3 (Tr. 604-605.) The VE opined that, while the jobs identified for a
4 person with an RFC for the full range of light work would be beyond
5 the second hypothesized person's capabilities, there were other jobs
6 that a person with these limitations could perform:

7 There would be some [jobs], not a large number. The
8 occupational base is fairly small at this point. We'd be
9 looking most probably at unskilled, sedentary positions.
10 Examples include some unskilled, sedentary cashier
11 positions and in Washington there would be about 6,000 of
these, nationally about 300,000. There would be some what
we would call telemarketer positions, they're not
(INAUDIBLE) sales but handling phones for incoming or
outgoing calls.

12 (Tr. 605.) Without being asked about the DOT, the vocational expert
13 continued:

14 This [telemarketer position] is listed [in the DOT] as
15 semi-skilled with an SVP² of 3, but based on labor
16 market research conducted in our office the job is
17 typically open to people who have a high school education
and some work history and training is provided on the job.
In Washington there are about 12,000 of these jobs,
nationally, well, somewhere over 100,000.

18 (Tr. 605-606.) After the ALJ completed his questioning of the VE,
19 he gave Plaintiff's counsel the opportunity for further questioning.
20 Counsel declined. (Tr. 606.)

21 Plaintiff argues that the two jobs identified by the VE and
22 adopted by the ALJ are not appropriate because neither is unskilled
23 (an SVP of 1-2).³ The DOT lists cashier as skilled (referring to
24

25 ²Specific Vocational Preparation.

26 ³Using the skill level definitions in 20 C.F.R. §§ 404.1568 and
27 416.968, unskilled work corresponds to an SVP of 1-2. SSR 00-4p.
28 An SVP of 2 consists of training that lasts beyond a short

1 cashier I, SVP-5) and telemarketer, semi-skilled (referring to
2 telephone solicitor, SVP-3). (Ct. Rec. 25, Ex. C at 2, 14-15; Ct.
3 Rec. 25, Ex. A at 2, 15).

4 Plaintiff is correct that the DOT lists telemarketing as SVP 3.⁴
5 This was known to the ALJ and to the VE because the VE pointed out
6 the divergence in her testimony without being asked. (Tr. 605.)
7 She further testified her opinion that the hypothesized person would
8 (nonetheless) be able to work as a telemarketer was based on the
9 results of her office's labor market research. The labor market
10 research relied on by the VE is not part of the record.

11 In *Massachi v. Astrue*, ___ F.3d ___, No. 05-55201, 2007 WL
12 1377614 (9th Cir. May 11, 2007), the court examined the ALJ's duty to
13 ask the VE whether her testimony is consistent with the DOT:

14 For the first time, we address the question whether,
15 in light of the requirements of SSR 00-4p, an ALJ may rely
16 on a vocational expert's testimony regarding the
17 requirements of a particular job without first inquiring
18 whether the testimony conflicts with the *Dictionary of*
19 *Occupational Titles*. We hold that an ALJ may not. In so
20 doing, we join the Third, Seventh, and Tenth Circuits. We
21 also follow our own precedent.

22 SSR 00-4p unambiguously provides that "[w]hen a
23 [vocational expert] . . . provides evidence about the
24 requirements of a job or occupation, the adjudicator has
25 an affirmative responsibility to ask about any possible
26 conflict between that [vocational expert] . . . evidence
27 and information provided in the [*Dictionary of*
28 *Occupational Titles*]." SSR 00-4p further provides that
the adjudicator "will ask" the vocational expert "if the
evidence he or she has provided" is consistent with the
[*Dictionary of Occupational Titles*] and obtain a
reasonable explanation for any apparent conflict.

25 demonstration up to and including 1 month; an SVP of 3 consists of
26 training lasting more than a month and up to and including 3 months.
27 SSR 00-4p.

28 ⁴DICTIONARY OF OCCUPATIONAL TITLES, No. 299.357-104.

1 Our holding in *Johnson v. Shalala*, [60 F.3d 1428,
2 1435 (9th Cir. 1995)] is consistent with these
3 requirements. In *Johnson*, which predated SSR 00-4p, we
4 held that "an ALJ may rely on expert testimony which
5 contradicts the [*Dictionary of Occupational Titles*], but
6 only insofar as the record contains persuasive evidence to
7 support the deviation." [*Id.*] The district court in
8 *Johnson* was aware that the vocational expert's testimony
9 deviated from the *Dictionary of Occupational Titles*, but
10 justifiably relied on the expert's testimony because the
11 expert gave "persuasive testimony of available job
12 categories in the local rather the national market, and
13 testimony matching the specific requirements of a
14 designated occupation with the specific abilities and
15 limitations of the claimant." [*Id.*] As a result, the
16 vocational expert's testimony left no "unresolved
17 potential inconsistenc[ies] in the evidence." [*Prochaska*
18 *v. Barnhart*, 454 F.3d 731, 736 (7th Cir. 2006)]. SSR 00-4p
19 simply goes one step further, explicitly requiring that
20 the ALJ determine whether the expert's testimony deviates
21 from the *Dictionary of Occupational Titles* and whether
22 there is a reasonable explanation for any deviation.

23 The procedural requirements of SSR 00-4p ensure that
24 the record is clear as to why an ALJ relied on a
25 vocational expert's testimony, particularly in cases where
26 the expert's testimony conflicts with the *Dictionary of*
27 *Occupational Titles*. In making disability determinations,
28 the Social Security Administration relies primarily on the
Dictionary of Occupational Titles for "information about
the requirements of work in the national economy." The
Social Security Administration also uses testimony from
vocational experts to obtain occupational evidence.
Although evidence provided by a vocational expert
"generally should be consistent" with the *Dictionary of*
Occupational Titles, "[n]either the [*Dictionary of*
Occupational Titles] nor the [vocational expert] . . .
evidence automatically 'trumps' when there is a conflict."
Thus, the ALJ must first determine whether a conflict
exists. If it does, the ALJ must then determine whether
the vocational expert's explanation for the conflict is
reasonable and whether a basis exists for relying on the
expert rather than the *Dictionary of Occupational Titles*.

23 Here, the ALJ did not ask the vocational expert
24 whether her testimony conflicted with the *Dictionary of*
25 *Occupational Titles* and, if so, whether there was a
26 reasonable explanation for the conflict.¹⁹ Thus, we cannot
27 determine whether the ALJ properly relied on her
28 testimony.²⁰ As a result, we cannot determine whether
substantial evidence supports the ALJ's step-five finding
that Massachi could perform other work.

¹⁹This procedural error could have been harmless, were

1 there no conflict, or if the vocational expert had
 2 provided sufficient support for her conclusion so as
 3 to justify any potential conflicts, as in *Johnson*.
 Instead, we have an apparent conflict with no basis
 for the vocational expert's deviation.

4 ²⁰See *Prochaska*, 454 F.3d at 736 (holding that an
 5 ALJ's failure to make the relevant inquiries under
 SSR 00-4p leaves "unresolved potential
 6 inconsistenc[ies] in the evidence").

7 *Massachi*, 2007 WL 1377614, at *2-3 (footnotes omitted).

8 Cases predating *Massachi* also illuminate the ALJ and VE's
 9 duties when testimony differs from the DOT. In *Johnson v. Shahala*,
 10 60 F.3d 1428 (9th Cir. 1995), the court noted a case that was
 11 overturned when an ALJ's decision contradicted the job descriptions
 12 in the DOT; reversal was required because the Secretary offered "no
 13 explanation why those job descriptions (on which the agency
 14 regularly relies) do not apply in this case." *Johnson*, 60 F.3d at
 15 1434 (citing *Terry v. Sullivan*, 903 F.2d 1273, 278 (9th Cir. 1990)).
 16 The *Johnson* court noted that the DOT's requirements have been
 17 treated as a presumption which may be rebutted:

18 *Terry* supports the proposition that although the DOT
 19 raises a presumption as to the job classification, it is
 20 rebuttable. We make explicit here that an ALJ may rely on
 21 expert testimony which contradicts the DOT, but only
 22 insofar as the record contains persuasive evidence to
 support the deviation. Here, there was persuasive
 testimony of available job categories in the local rather
 than the national market, and testimony matching the
 specific requirements of a designated occupation with the
 specific abilities and limitations of the claimant.

23 . . .

24 The DOT "is not the sole source of admissible
 25 information concerning jobs." *Barker v. Shalala*, 40 F.3d
 26 789, 795 (6th Cir. 1994). "The Secretary may take
 27 administrative notice of any reliable job information,
 including . . . the services of a vocational expert."
 28 *Whitehouse v. Sullivan*, 949 F.2d 1005, 1007 (8th Cir. 1991)
 (internal quotation marks and citations omitted).

1 The DOT itself states that it is not comprehensive,
 2 but provides only occupational information on jobs as they
 3 have been found to occur, but they may not coincide in
 4 every respect with the content of jobs as performed in
 5 particular establishments or at certain localities. DOT
 6 users demanding specific job requirements should
 7 supplement this data with local information detailing jobs
 8 within their community.

9 DOT at xiii; see also *Barker v. Shalala*, 40 F.3d at
 10 795.

11
 12 In our case, the expert testified specifically about
 13 the characteristics of local jobs . . . and found their
 14 characteristics to be sedentary. . . . in light of the
 15 DOT's own disclaimer and the administratively recognized
 16 validity of expert testimony . . . , the expert testimony
 17 may properly be used to show that the particular jobs,
 18 whether classified as light or sedentary, may be ones that
 19 a particular claimant can perform. . . . it seems an
 20 eminently appropriate use of the vocational expert's
 21 knowledge and experience.

22 The regulations . . . provide that the DOT
 23 classifications are rebuttable. They recognize vocational
 24 experts and several published sources other than the DOT
 25 as authoritative. 20 C.F.R. §§ 404.1566(d)(2)-(5), (e)
 26 (the use of vocational experts is particularly important
 27 where "the issue in determining whether you are disabled
 28 is whether your work skills can be used in other work and
 29 the specific occupations in which they can be used, or
 30 there is a similarly complex issue"); see also *Barker*, 40
 31 F.3d at 795. Here, the ultimate issue of whether the
 32 claimant is disabled turns on whether her limitations are
 33 such that she cannot perform any work available in the
 34 economy. The testimony of the vocational expert was
 35 particularly important in establishing precisely which
 36 available jobs the claimant could perform. See *Sample v.*
 37 *Schweiker*, 694 F.2d 639, 643 (9th Cir. 1982) (essential
 38 role of a VE is to "translate[] factual scenarios into
 39 realistic job market probabilities"). . . .

40 . . . [The VE's] testimony that claimant could work
 41 in two specific types of jobs despite her limitations was
 42 sufficient to overcome the presumption drawn from the DOT
 43 that a person limited to some sedentary work could not
 44 perform jobs with titles classified as "light." See
 45 *Sample*, 694 F.2d at 643-644 (as long as the hypothetical
 46 question by the ALJ is properly based on all relevant
 47 evidence in the case, the testimony of the vocational
 48 expert is valuable).

49 *Johnson*, 60 F.3d at 1435-1436.

1 In this case, the court is unable to ascertain whether
2 persuasive evidence supports the VE's divergence from the DOT
3 because the evidence on which she relied is not part of the record.
4 In addition, there is no questioning by the ALJ or counsel to
5 describe the study. The error with respect to the telemarketer
6 position could have been harmless if the VE had provided sufficient
7 support for her conclusion that divergence was appropriate.⁵ See
8 *Massachi*, at *3 n.19 ("[t]his procedural error could have been
9 harmless, . . . if the vocational expert had provided sufficient
10 support for her conclusion so as to justify any potential
11 conflicts").

12 The VE correctly identified the conflict between the DOT's
13 listing of the telemarketer job (training of 1-3 months) and
14 Plaintiff's RFC for unskilled work (training of one month or less).
15 (The exertion level for this position is not at issue because it is
16 listed as sedentary.) The VE attempted to provide support for
17 adopting her conclusion rather than the DOT's: labor market research
18 by her office showing that a high-school graduate with some work
19 experience could work as a telemarketer, with training provided on
20 the job. (Tr. 605.) As noted, Plaintiff is a high-school graduate
21 with work experience. When the VE testified that the DOT lists the

22
23 ⁵An error is harmless when the correction of that error would
24 not alter the result. See *Johnson v. Shalala*, 60 F.3d 1428, 1436
25 n.9 (9th Cir. 1995). Further, an ALJ's decision will not be reversed
26 for errors that are harmless. *Burch v. Barnhart*, 400 F.3d 676, 679
27 (9th Cir. 2005) (citing *Curry v. Sullivan*, 925 F.2d 1127, 1131 (9th
28 Cir. 1991)).

1 job of telemarketer "as semi-skilled with an SVP of 3," she
2 identified the divergence between Plaintiff's RFC for unskilled work
3 (SVP 1-2) and the DOT (SVP 3). (Tr. 605.) The only difference
4 between Plaintiff's RFC and the DOT's telemarketing description is
5 the length of training time. It is difficult to know why the VE
6 testified to a divergence from the DOT unless she was relying on the
7 only point of divergence between them, the length of training time.
8 However, because the basis of the VE's divergence is unclear and
9 requires remand for clarification, on remand the VE should also
10 explicitly address the length of time needed to learn the
11 telemarketing job.

12 As noted, the lack of persuasive evidence supporting the VE's
13 testimony is underscored by the lack of follow up questioning at the
14 hearing. Neither the ALJ questioned the VE about the data
15 underlying the study she relied on; nor did counsel. The VE's
16 testimony was ambiguous in that she inadequately explained her basis
17 for divergence from the DOT.

18 This record reveals that the ALJ erred by failing to ask the VE
19 if there was a reasonable explanation for her conflict with the DOT;
20 such an error is not harmless because the court cannot ascertain
21 whether the ALJ's finding at step five is supported by substantial
22 evidence. See *Massachi*, at *3 n.19. The ALJ was required to
23 clarify the basis of the VE's reason for diverging from the DOT;
24 simply referring to a study without further elaboration does not
25 constitute persuasive evidence. Substantial evidence supporting the
26 ALJ's step five finding that Plaintiff could perform other work is
27 required. The record as presented does not show that the ALJ's step
28 five finding is supported by substantial evidence.

1 Remand was required in *Massachi* because the ALJ failed to ask
2 the VE if her evidence differed from the DOT (and if so, to explain
3 the conflict). *Massachi*, at *3. The court could not determine
4 whether the ALJ properly relied on the VE's testimony. As a result,
5 the Court was unable to determine whether substantial evidence
6 supported the ALJ's step-five finding that *Massachi* was able to
7 perform other work. *Id.* Remand is required in this case for the
8 same reason.

9 This issue is dispositive. The court need not consider
10 Plaintiff's argument with respect to his ability to work as a
11 cashier. On remand the position of cashier may again be considered.
12 20 C.F.R. § 416.966(b).

13 CONCLUSION

14 Plaintiff's Motion for Summary Judgment (**Ct. Rec. 23**) is
15 **GRANTED**. This court finds that the ALJ's step five finding that
16 Plaintiff can perform other work is not supported by substantial
17 evidence. The case is remanded for further proceedings to determine
18 whether there are other jobs Plaintiff could perform as of December
19 1, 2001. Accordingly,

20 IT IS ORDERED:

21 1. Plaintiff's Motion for Summary Judgment (**Ct. Rec. 23**) is
22 **GRANTED**. The matter is remanded to the Commissioner of Social
23 Security for further proceedings consistent with this decision and
24 sentence four of 42 U.S.C. §§ 405(g).

25 2. Defendant's Motion for Summary Judgment (**Ct. Rec. 27**) is
26 **DENIED**.

27 The District Court Executive is directed to file this Order,
28 provide copies to counsel for Plaintiff and Defendant, enter

1 judgment in favor of Plaintiff, and **CLOSE** this file.

2 DATED June 26, 2007.

3
4 S/ CYNTHIA IMBROGNO
5 UNITED STATES MAGISTRATE JUDGE
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